

1 SENATE MEMORIAL 54

2 49TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2010

3 INTRODUCED BY

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10 A MEMORIAL

11 REQUESTING THE LEGISLATIVE FINANCE COMMITTEE, THE DEPARTMENT OF
12 FINANCE AND ADMINISTRATION AND THE LEGISLATIVE COUNCIL SERVICE
13 TO COLLABORATE ON A PROCESS TO PRIORITIZE, REVIEW AND MONITOR
14 CAPITAL OUTLAY PROJECTS.

15
16 WHEREAS, the state currently has no uniform means for
17 setting priorities for the expenditure of capital outlay
18 funding when some capital outlay funds reflect the priorities
19 of legislators and others reflect the priorities of the
20 governor; and

21 WHEREAS, uniformity of evaluation becomes even more
22 difficult when some capital outlay projects are well on their
23 way to completion while other exciting initiatives languish for
24 lack of start-up money; and

25 WHEREAS, the needs of legislative districts vary so widely

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1 that some districts may lack even minimally graded roads that
2 enable students to attend schools while others refine the
3 texture of asphalt at baseball field parking lots, and some
4 districts have no playgrounds while others use capital outlay
5 funds to refurbish elegant buildings; and

6 WHEREAS, some areas actually lack indoor plumbing,
7 electricity and potable water supplies while others seek
8 capital to upgrade relatively new facilities; and

9 WHEREAS, some capital outlay projects that otherwise would
10 not be evaluated as a high priority become a priority if they
11 must meet a deadline in order to draw down matching funds from
12 other sources, and matching funds can save the state money in
13 the long run; and

14 WHEREAS, setting priorities so that the state's voters are
15 treated equitably can be next to impossible, given the variety
16 of needs, the levels of project completion and the urgency
17 presented in communities across the state; and

18 WHEREAS, some capital outlay projects can be funded in
19 phases while others require all of the money at once in order
20 to be completed; and

21 WHEREAS, some tribal projects that are funded partially
22 with state capital also require tribal funding, but these
23 projects have not been discussed with tribal governments,
24 although tribal contracting processes involve consultation with
25 the federal bureau of Indian affairs and other federal

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1 authority prior to commencing a project and consideration in
2 the context of tribal budgets, if not already approved for
3 funding; and

4 WHEREAS, even though basic capital outlay priorities lack
5 a standard framework for evaluation, models of evaluation have
6 already been set for public schools, for roads with federal
7 funding and for New Mexico Finance Authority Act projects; and

8 WHEREAS, the state is required to collaborate with tribal
9 governments on "the development and implementation of policies,
10 agreements and programs" directly affecting nations, tribes and
11 pueblos in the state; and

12 WHEREAS, the reorganization and clarification of capital
13 outlay processes certainly affect nations, tribes and pueblos
14 and could "promote effective communication, positive
15 government-to-government relations" and lead to "effective
16 services" for New Mexico's tribal populations, as required by
17 law; and

18 WHEREAS, even though roads, schools and New Mexico finance
19 authority initiatives have a structure for capital outlay
20 funding, the state still has no organized framework for
21 initiating, funding, overseeing and prioritizing much-needed
22 tribal projects that must survive the complex approval process
23 in another two levels of government even after New Mexico
24 legislative approval; and

25 WHEREAS, it appears that a committee or working group

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1 representing competing interests presented by geographic and
2 population disparity would be helpful in sorting through
3 priorities and devising a framework by which to weigh the need
4 for, versus the availability of, capital outlay funds; and

5 WHEREAS, while oversight and review of existing projects
6 are currently provided by a variety of departments with a
7 variety of standards, a single mode of evaluation and review
8 would aid the state in deciding whether to continue or to
9 divert funds that have been allocated to a capital outlay
10 project;

11 NOW, THEREFORE, BE IT RESOLVED BY THE SENATE OF THE STATE
12 OF NEW MEXICO that the legislative finance committee, the
13 department of finance and administration, the New Mexico
14 municipal league, the New Mexico association of counties, the
15 all Indian pueblo council, the Navajo Nation and the
16 legislative council service be requested to collaborate on a
17 process to prioritize, review and monitor capital outlay
18 projects; and

19 BE IT FURTHER RESOLVED that the entities establish a
20 capital outlay planning and review committee; and

21 BE IT FURTHER RESOLVED that the committee be granted the
22 authority to request an audit by the state auditor or a
23 financial compliance or performance audit by the department of
24 finance and administration or the legislative finance
25 committee; and

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1 BE IT FURTHER RESOLVED that, by January 1, 2011, the
2 committee recommend to the legislature through the appropriate
3 interim committee a framework for:

4 A. making priority-setting for capital outlay
5 projects more uniform;

6 B. establishing procedures to ensure current and
7 complete accounting and reporting on capital projects; and

8 C. analyzing requests in light of the critical
9 needs of the state; the need for the capital project; the
10 ability to phase the capital project, if necessary; the ability
11 of the recipient to provide adequate staffing and funding for
12 future operations; the expected useful life of the capital
13 project; the available alternatives to the capital project; the
14 availability of matching funds; the need for coordination with
15 tribal entities, as appropriate; and other considerations as
16 determined by the committee; and

17 BE IT FURTHER RESOLVED that the capital outlay planning
18 and review committee invite representatives of federal agencies
19 that provide loans and grants to New Mexico communities to
20 participate in its meetings and invite others who influence the
21 amount and type of funding available for capital outlay
22 projects; and

23 BE IT FURTHER RESOLVED that copies of this memorial be
24 transmitted to the legislative finance committee; the
25 department of finance and administration; the directors of the

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1 New Mexico municipal league, the New Mexico association of
2 counties and the all Indian pueblo council; the president of
3 the Navajo Nation; and the legislative council service.

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